Official Transcript of Proceedings NUCLEAR REGULATORY COMMISSION

Title: Public Webinar to Discuss the Draft

Regulatory Basis for the Disposal of Greater-Than-Class C (GTCC)

and Transuranic Waste

NRC-2017-0081 Docket Number:

Location: Rockville, Maryland

Date: August 22, 2019

Work Order No.: NRC-0501 Pages 1-98

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1	UNITED STATES OF AMERICA
2	NUCLEAR REGULATORY COMMISSION
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4	PUBLIC WEBINAR TO DISCUSS THE DRAFT REGULATORY BASIS
5	FOR THE DISPOSAL OF GREATER-THAN-CLASS C (GTCC) AND
6	TRANSURANIC WASTE
7	+ + + +
8	THURSDAY,
9	AUGUST 22, 2019
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11	ROCKVILLE, MARYLAND
12	+ + + +
13	The Meeting convened via teleconference
14	and webinar at 1:00 p.m. Eastern Daylight Time, Sarah
15	Lopas, Facilitator, presiding.
16	PRESENT
17	SARAH LOPAS, Facilitator
18	DAVID ESH
19	PATRICIA HOLAHAN
20	STEVE KOENICK
21	TIM MCCARTIN
22	CARDELIA MAUPIN
23	FRED SCHOFER
24	
25	

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1 PROCEEDINGS 2 1:03 p.m. MS. LOPAS: Hi, good afternoon, everybody. 3 4 Welcome to the Nuclear Regulatory Commission's public 5 webinar on the Draft Regulatory Basis for the disposal of greater-than-Class C and transuranic waste. 6 7 Mvname is Sarah Lopas and I'll facilitating today's webinar. 8 In just a moment I'm 9 going to review our short agenda and the logistics of today's webinar, but I do want to first hand the 10 meeting over to Patricia Holahan, or Trish Holahan, 11 who is the Director the Division of Decommissioning 12 Uranium Recovery and Waste Programs, for our welcome. 13 14 Trish. 15 Okay, thank you very much. MS. HOLAHAN: 16 Good afternoon, I would like to thank you for 17 participating in today's webinar. I'm Trish Holahan, recently appointed Division Director of 18 19 Division of Decommissioning Uranium Recovery and Waste Programs, as Sarah mentioned, in the Office of Nuclear 20 Material Safety and Safequards. 21 This organization led the development of 22 23 the Draft Greater-Than-Class C Regulatory Basis, which

is a tool that the NRC uses to examine the technical,

legal, policy, and administrative components of a

24

regulatory issue, while considering whether enter the rulemaking stage. In addition, the information in the Draft Regulatory Basis should be considered preliminary.

With me in the room are various folks that support us. Steve Koenick, the Branch Chief of the Low Level Waste and Programs Branch. And speaking will be Cardelia Maupin, the senior PM for the Regulatory Basis. And also Tim McCartin, a senior level advisor for performance assessment.

Examine the GTCC, greater-than-Class C waste disposal, the working group assigned this task consists of representatives from various organizations within NMSF and across the NRC, which include the Risk and Technical Analysis Branch for performance assessment and the decommissioning group. The NMSS Division of Rulemaking for cost analysis. And the senior PM, Gary Comfort, was also instrumental.

The Division of Materials Safety,
Security, State and Tribal Programs, the Agreement
State and tribal aspects. The Division of Spent Fuel
Management, performance assessment and criticality
safety analysis. The Office of Nuclear Security and
Incident Response for the security and safeguards

1 issues. And also the Office of General Counsel for 2 legal and policy issues. In addition, contractual 3 support 4 provided from the Center for Nuclear Waste Regulatory 5 Analyses Southwest Research Institute in San Antonio, TX. 6 7 As background information, in 2018, the NC issued a Federal Register Notice and held two public 8 9 meetings seeking stakeholders' input relative to the 10 identification of potential issues associated with GTCC waste disposal. These activities, along with the 11 comment letters received in response to the Federal 12 Register Notice, helped to inform the Draft Reg Basis, 13 14 as well as other factors. The NRC staff looks forward to discussing 15 16 Regulatory Basis with you at today's 17 webinar. And at that point, I'll turn the meeting back over to our facilitator, Sarah Lopas. 18 19 MS. LOPAS: All right, thanks, Trish. the purpose of today's meeting is, as Trish mentioned, 20 is that we're here to answer your questions on the 21 preliminary findings and discuss Draft Regulatory 22 Basis for disposal of GTCC and transuranic waste. 23 24 I do want to point out that we are in the

middle of a 60-day public comment period on this Draft

Regulatory Basis document, and that public comment period ends on September 20. But I want to be clear that staff is not accepting comments today during this meeting.

So Cardelia is going to discuss during her presentation how you can submit your written comment. So just to be clear, what you say today is not going to go on the record. The purpose of today is to discuss and ask questions of the staff.

I will say that Cardelia and Tim are going to walk us through their presentation, their slide set that we're going to go through on the webinar. And then we'll be opening up the bridge line one by one to answer your questions. So you'll be able to answer questions over the, or ask questions over the phone.

And you can also type your questions using the question function in the webinar. I'm happy to read aloud your questions for the staff to answer. And when we get to that point I'll explain a little bit more, but that'll be after the staff presentation, after Tim and Cardelia present.

And then before I hand it over to Cardelia, the last thing I want to point out is that if you're on webinar, I have attached a couple handouts to the webinar that you can download.

So I have attached a PDF copy of the slides, so you can download a copy of the slides. And I've also attached a copy of the actual Draft Regulatory Basis that you can download as well.

So with that, I think I'm going to hand it

over to Cardelia. And please send me a note via the webinar if you have issues hearing us. We did have to make a last minute room switch, so the audio might not be as great as we want, but we're going to try to make sure that Tim and Cardelia speak up.

MS. MAUPIN: Okay, thank you so much, Sarah. It's my pleasure to talk to you today about our efforts regarding GTCC and transuranic waste.

If you've ever been at the NRC complex or visit our website or been in one of our public meetings, you might have heard of our concept of our principle of good regulation. And one of our principles of good regulation is that nuclear regulation is the public's business and it must be transacted publicly and candidly.

So as you look at slide 2, and at the purpose of this meeting, that is what we are walking into today, one of NRC's principles of good regulation. We believe that the public must be informed about and have the opportunity to participate

in the regulatory processes as required by law and in good public interest.

Today we're going, you're going to have the opportunity to participate and get involved as the NRC continues its efforts to develop a Regulatory Basis for the disposal of greater-than-Class C waste. In moving forward, I will not be saying GTCC and transuranic because what we've seen is that in many of the GTCC waste streams that transuranic waste is a subset of GTCC, too.

During today's meeting the NRC staff will describe the background and considerations in the Draft Regulatory Basis and give the public an opportunity to ask questions about the document. We believe that through these interactions, we should be able to assist you in the submission of your comments on the draft regulatory program -- on the Draft Regulatory Basis.

Furthermore, today's meeting supports NRC's openness strategy. As I said earlier, the NRC is committed to public and other stakeholder participation in its decisionmaking processes. such, we are committed to transparency, participation, and collaboration with the public and various other regulatory -- and our various other stakeholders and

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regulatory partners.

Finally, today's meeting supports NRC's cumulative effects of regulation initiative in that the NRC encourages stakeholder participation early on in any potential regulatory change in order to assess the potential challenges that that change could have on licensees, Agreement States, or other impacted entities. Next slide please.

Now we are on slide 3. On slide 3, we're going to talk about low level waste as it is defined by NRC regulations in 10 CFR Part 61. We will begin by defining the concept of GTCC under this framework.

Firstly, the Low Level Waste Policy Amendments Act of 1980 defined low level waste as basically as what it is not. It is not classified as high level radioactive waste, transuranic waste, spent nuclear fuel, or by-product material, as defined in Section 11(e)(2) of the Atomic Energy Act.

The first time ever that low level waste was defined in law was in this 1980 law. In addition, after the law was passed, the NRC developed its regulations for low level waste disposal in Part 61, which is entitled the licensing requirements of land disposal of radioactive waste. In Part 61, in Section 61.55, it contains the first ever classification

1 system for low level waste. And that is as Class A, 2 B, or C. These groups are based on the radiological 3 4 hazards depending on the concentration of certain 5 radionuclides. As switched, Class A would be your least hazardous, B would be kind of in the middle, and 6 7 Class C would be the most hazardous of these three. 8 So basically Part 61 says that these 9 wastes, A, B, and C, are accessible for near surface disposal under the requirements that are outlined 10 there in Part 61. Also in 61.55 with 11 classification system, it describes this other waste. 12 And this other waste that's beyond the 13 14 hazard of Class C, that waste that is not, 15 regulations said that that is not generally acceptable for near surface disposal and is for which the waste 16 form and disposal methods must be different and in 17 general more stringent that those described in Part 18 19 61. So the NRC put that regulation in effect. 20 It was in 1982, it was implemented in 1983. And then 21 subsequently in 1985, the Low Level Waste Policy 22 Amendments Act was passed, and it 23 changed definition of low level waste. 24

In that practice of this new act, it no

longer said that transuranic waste should be excluded from low level waste. One of the things that this group is going to consider is the addition of this, the definition of transuranic waste to the NRC's regulatory definition in Part 61. And we will get to that a little bit later. So next slide, please.

Currently, this slide, this figure shows that there are four existing low level waste, low level reactive waste disposal facilities that are currently commercially licensed in the United States, all of which are in Agreements States. The first one there being US Ecology in Washington, which takes Classes A, B, and C.

Utah is a whole different one, the one in Clive. It only takes Class A. We have the Waste Control Specialists in Andrews, TX. It also receives A, B, and C. And Barnwell, and the last one's the fourth one being the facility in Barnwell, at Barnwell, SC, which also takes A, B, and C. So currently, all four of the operating low level waste disposal facilities are licensed and located in Agreement States. Next slide, please.

As I said earlier, this whole regulatory framework for low level waste was only developed after the NRC developed its regulations in 10 CFR Part 61 I

1	1982. So as I said, Part 61 basically has said that
2	material waste that is greater than Class C is not
3	generally acceptable for near surface disposal. And
4	so that's what, a part of our mission with this group
5	is to look at that.
6	So, but the best report that we have in
7	terms of looking at the types, the quantities, the
8	different types of waste streams have been done by our
9	colleagues from the Department of Energy.
10	MS. LOPAS: The audio is lost. Hey,
11	Lorraine, are you there, Lorraine, our operator?
12	Lorraine, our operator? Yeah, let us know where you
13	lost us here on slide, what I'm showing is Slide 5,
14	three categories of GTCC waste. Can somebody give me
15	some feedback here on slide 5? Back two slides, let's
16	see. It was only gone for about a minute. Okay,
17	maybe start over on slide 5 here. Yeah, the
18	activated, if you don't mind.
19	MS. MAUPIN: No worries, no worries.
20	MS. LOPAS: Okay, thank you, everybody.
21	I appreciate it. It was our colleagues at DOE, that's
22	where it was.
23	MS. MAUPIN: Okay, our colleagues at DOE
24	have, in their environmental impact has greater than-
25	Class C has basically divided greater-than-Class C

into three categories, which are represented by the images on this slide. The first one being activated metals, the internal metal components of reactor vessels. The second one being field sources that are used in industrial and medical applications.

And then we have this third, other waste, which is a very broad category that can include a number of things that might be generated during the process of decommissioning a facility.

So I would like to go to the next slide.

Okay, now on slide 6 we're going to talk about GTCC waste disposal has been assigned a federal responsibility. I mentioned to you earlier the Low Level Radioactive Waste Policy Amendment Act of 1985.

In that legislation, it said a number of things about greater-than-Class C.

Basically, it said that greater-than-Class C disposal is a federal responsibility, in that the NRC is to license and determine that a facility is adequate to protect the public health and safety. In addition, the law assigned requirements for DOE. In that law, DOE was directed to develop recommendations and options for the safe disposal of all greater-than-Class C waste, which they completed in February of 1987.

Basically, about 20 years have passed and there has been, we have the Energy Policy Act of 2005, which is basically designed to get some more traction on this issue of greater-than-Class C and a facility where it can be disposed of. And in that law, some 20 years later, a number of actions were assigned to DOE.

Basically, the Congress said DOE, you're responsible for completing activities needed to provide a GTCC waste disposal facility. And in response, DOE in February of 2011 completed a draft Environmental Impact Statement regarding what they call GTCC low level radioactive waste and GTCC-like waste.

And you might be asking what is GTCC versus this GTCC-like that DOE was talking about in its EIS? Basically, GTCC that is licensed and generated by NRC and Agreement State licensees is considered what we call GTCC in the DOE's report.

There's other ways that might be generated under DOE's activities that has characteristics similar to what we've described as greater-than-Class C waste and is -- it's non-weapons or non-defense generated. That's probably one of the keys there, non-defense generated, and it is generated by, under DOE activity.

Then in February of 2016, DOE finalized its EIS on greater-than-Class C disposal. And this has come to be one of the most comprehensive information that we have in terms of, as I said, greater-than-Class C waste. And in addition, the Energy Policy Act of 2005 told DOE that they are to come up with a report and provide to Congress on various disposal alternatives for greater-than-Class C waste, which DOE completed in November of 2017.

And the last thing there, the Energy Policy Act that, after submitting that report, they are to await congressional action. At present, no congressional action has been taken, so we are still in that, at that level right now. Next slide, please.

So now let's get into what, how the NRC is in the issue. And then we'll get to why we developed the Draft Regulatory Basis. In January of 2015, Texas submitted to the NRC a letter requesting clarification on its authority as an Agreement State to license disposal of greater-than-Class C waste.

Texas inquired because the Waste Control Specialists, as I mentioned earlier, which are in Andrews, TX, have petitioned Texas to remove its prohibition on the disposal of greater-than-Class C waste at its facility, and these prohibitions are

contained in Texas's regulatory program or laws and regulations.

When we say an Agreement State, Agreement State is a state that has entered into an agreement with the NRC whereby we would relinquish portions of our authority derived under the Atomic Energy Act and that states would exercise that authority. So that is why Texas asked us that question.

In response to the letter from Texas, the NRC staff developed, in July of 2015, SECY-15-0094, which discussed the historical and current issues relative to the disposal of greater-than-Class C. This was an effort to answer the letter from Texas. The Commission then, in December of that year, of 2015, responded to the SECY paper and provided some directions to the staff.

Basically, they said we want you to prepare a regulatory basis for the disposal of greater-than-Class C waste through means other than a deep geologic disposal. And this was to be done after the completion of the Part 61 rulemaking.

In addition, the Commission said, okay, the Low Level Waste Policy Amendments Act no longer excluded transuranic waste from the definition of low level waste, so we want you to address the definition

of transuranic waste in your, in the Reg Basis and in Part 61. So that's part of our effort as well.

Subsequently, in October of last year, of 2018, the Commission directed the staff to no longer couple the effort of developing this Regulatory Basis with Part 61. They said we want you to move forward because we want to see if there any regulatory or issues associated with this issue of greater-than-Class C that we need to address, and we want to get early involvement. We want to get our stakeholders involved in this issue as soon as possible.

So that's another reason why we are having this webinar today. Next slide, please. So that gets us to our, in July of this year, July 22, we published that Draft Regulatory Basis, and we are inviting comments. Then we're, as I said, having this webinar today.

In addition, we have a public meeting that is planned on August 27th in Austin, TX. As Sarah reminded everyone, there is a 60-day comment period for, on the Draft Regulatory Basis, and that ends on September 20. So you want to keep that in mind.

We really welcome your comments in writing and we look forward to your help on this issue. Now I'm going to turn it over to my colleague, Tim

McCartin.

MR. MCCARTIN: Hello, and I'll be starting on slide 9. And in the next few slides I hope to give a summary of how we analyzed the near surface disposal of greater-than-Class C waste and what our preliminary findings were.

And as Cardelia mentioned, we got our inventories from DOE's final Environmental Impact Statement for greater-than-Class C waste. As she stated, in that EIS you'll see the three categories, activated metals, sealed sources, and an other category. What you won't see is we took the information in that report and we divided it into seven very specific waste streams.

We did those 17 waste streams because they identify very distinct streams of the greater-Class C waste that have among very specific waste form and inventories associated with them. And in looking at the hazards of the disposal of the waste, it was important to keep things separate in that way.

And you'll see that as I go through my talk, but that's why there are 17 waste streams in our Regulatory Basis. You will not -- you'll see the information related to those waste streams in the FEIS, but DOE did not break them out in that

particular way.

We considered three alternatives for implementation of disposal of greater-than-Class C waste under 10 CFR Part 61. The first one is no regulatory change. And let me just explain that briefly, what that means currently.

In Part 61, the Commission can decide on a case-by-case basis whether to allow disposal of greater-than-Class C waste in somewhere other than a geological depository. And so that would still remain in effect, and that would mean someone would need to come in and to ask the Commission to act on an application.

The other would be we don't make regulatory changes but we issue guidance on what would be expected in any type of application for greater-than-Class C waste disposal. And what types of criteria and things we would be looking for accepting such applications.

And the third is actually do a rulemaking, which could also include guidance, like we actually would changes Part 63 and put specific requirements in 10 CFR Part 61 for the disposal of greater-than-Class C waste in the near surface.

I'll give the results up front and you'll

see how that plays out in the later slides, but we did find the majority of the greater-than-Class C waste in DOE's Environmental Impact Statement was potentially suitable for a near surface disposal and was approximately 80% of the overall volume of waste.

Of that waste that we found potentially suitable, most, approximately 95% of that volume, was potentially suitable and could be regulated by an Agreement State. And in terms of the, if I go to slide 10, you'll see there's a pie chart that is approximately 12,000 cubic meters of greater-than-Class C waste.

And there's two particular categories of it, greater-than-Class C and greater-than-Class C-like, that Cardelia spoke. And then we also have, in DOE's FEIS, they had a designation of category 1 and 2, which was existing, what we would call existing.

And it was waste that would be existed by current licensed activities that are currently going on or going on in the future. But there's been a decision that these activities would occur. That's what we would call existing waste, it either exists today or will, we know it will be existing in the future.

The second is potential waste, and that's

volcanism or activities that no decision has been made to undertake these activities or license these facilities. But if they did go forward, it would develop these types of waste. And we can see it's approximately half and half. Half is approximately existing, half is potential.

The best way to give some concrete example for this is I'll use commercial reactors. They generate greater-than-Class C waste. It's activated metal waste, the piping and the reactor internals. That waste is generated when a reactor primarily is decommissioned. So there is a little bit that's generated during the lifetime of the reactor due to maintenance, but most of it is generated after the reactor ends its operating license.

That's the existing waste would be for all the licensed reactors today, most of which is going to be generated in the future. There also is the potential for new reactors to be licensed in the license facilities future. There aren't any applications there that are being approved, but this accounts for ones in that future that may be, submitted and approved application may be eventually it would generate waste. That's potential.

If those facilities are never licensed or

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an application is never received, well, that waste would not be generated. But that's where the 12,000 cubic meters, the total is. And you can see there's a combination of approximately 50% for each existing and potential.

There also is the GTCC versus GTCC-like.

And you can see it's approximately there. It's more a quarter of the waste is the greater-than-Class C-like waste versus approximately three-quarters is the greater-than-Class C waste.

Going to the next slide, and this probably shows the largest single reason for keeping our 17 waste streams, and it has to do with the amount of transuranic radionuclides that are present in the waste. And there I have five bore charts. And you can see at the high end it's greater than 10,000 nanocuries per gram, and at the lower end it's less than 10 nanocuries per gram.

So there is a large spread in the amount of transuranic radionuclides in these waste streams. And there was a desire to keep that separate. Those are very distinct quantities, and they have an impact on the hazard analysis. And so that is really probably the best rationale I will say for explaining why we developed these 17 waste streams.

Going to the next slide, that would be slide 12, in terms of doing the analysis, there were a couple things that need to be assumed for a technical analysis. In terms of the disposal facility design, as we said, we were talking about near surface disposal. This would be in the top 30 meters of the land surface.

We also looked at, on average, a disposal thickness of one waste container. And I will say where that's important is in the intruder analysis, especially a drilling intruder where you've drilled through something. Well, if you drill through one container, you bring up so much waste. If you actually have two containers, twice as much. Three containers -- so it is a, you can see the impact.

Things would get twice as, depending on the thickness of the waste. We chose on average one. We did vary some things to get a sense of the impact. But that is one of the assumptions that's important to that analysis, especially for the analysis of the intruder.

In terms of the exposure assessment, we did as we could account for the waste form. And the best example there is the activated metal waste from commercial reactors. Generally, it's stainless steel.

Well, stainless steel does not corrode very easily, it doesn't, you know, it doesn't flake up in the air and create things that, a release in the air. And so we assumed a low degradation rate of stainless steel as for the exposure assessments.

And then a number of the other assumptions we made were consistent with the analyses that were done in the early 1980s that supported that classification tables in 10 CFR Part 61, the Class A, B, and C that Cardelia talked about. We want to have analyses that were somewhat comparable to what was done back then.

Going to the next slide, 13, in terms of the hazards, what were the kinds of things we were looking at. And first there's, you have actually have to receive the waste to the facility and you handle it before you put it in some type of disposal unit. Well, when you're handling these packages, certainly for the workers, a large amount, I think approximately at least a third maybe to a half of the waste in DOE's FEIS, its Environmental Impact Statement, was what was called remote handled.

Well, remote handled meant the direct radiation on the waste package was high enough that you had to handle the packages remotely. That's a

worker hazard thing because they get close to the packages. Offsite person, you're not, no one should be getting close to these packages, and so that really isn't an impact.

Now, the other part is there's a consideration of actions. What happens if there's a fire, and the fire has a potential to release certain materials into the atmosphere, and that can get to an offsite individual?

Now, having said that, there's something where once again the activated metals from commercial reactors, well, stainless steel doesn't burn. And so the impact of fire on some of the nuclides associated with activated metals is greatly reduced because it doesn't really burn.

Then there's offsite releases, and that's the eventually whatever you dispose of. There is radioactive decay that occurs, but there will be some releases from an underground facility over time. There are some mobile long-lived radionuclides in this waste, and eventually that could make it to a pathway that could be causing exposure to an offsite individual.

For those familiar with technetium-99, it's a very long-lived radionuclide in some of the

waste, and it actually is very mobile in the underground system. And it is, there is a lot of retardation mechanisms that hold up radionuclides, a large number of radionuclides, from moving quickly with water underground. Technetium is not one of those radionuclides.

Plutonium is one that actually is, like one I call sticky. It sticks to the dirt, to the ground and doesn't transport as quickly underground. And so those are some of the things you account for in the offsite releases.

And then there's the intruder exposure, someone who actually -- and two scenarios were evaluated. One is an excavation scenario where we we're talking many years on the future and someone actually excavates for a home and actually doesn't realize that they're digging into a waste trench. and they have an exposure due to that.

There's also a drilling scenario. Someone puts in a drill and they're drilling down potentially for groundwater for a family well or some other type of well, and they intercept waste that way. I will say for the excavation scenario, essentially none of the waste streams were potentially suitable.

And so you'll see in our Reg Basis a

requirement that we believe Part 61 should be revised, if it was to be revised, to require the depth at least a minimum of five meters below the ground surface and a 500-year intruder protection barrier.

Now, where that relates to the current regulation, Class C waste is required to be either five meters below the land surface or a 500-year intruder barrier. We're requiring both for greater-than-Class C waste, but the excavation scenario we looked at a little bit, and it was going to be an extremely difficult thing to comply with, say a 500 millirem dose, which is the dose limit that was used when 61 was first developed for the intruder.

The next is the drilling scenario, and that is drilling through a container. Brings up less waste than excavation. And as I said, we did assume on average it was one package. If it was two packages, it would be twice the impact, and so you can get a sense of that.

In terms of going to the next slide, slide 14, what's the, what was the perspective that we got in going through these analyses? As I said, most waste is potentially suitable for near surface disposal.

I think the key phrase there is

potentially suitable. There would need to be analysis done to look at the specific characteristics of the site you're at, how much water is infiltrating the land. There are many aspects. The characteristics of the geology.

And then, very importantly, the inventory. What exactly is being disposed of there? We evaluated each of these waste streams individually. There are 17 of them. If they're all at one place, what does that mean? And so, as I said, most were potentially suitable, but an analysis would need to be done.

Secondly, the transuranic radionuclides presented issues. And there were concerns with release of plutonium from an operational fire that will get offsite. Consideration of fissile material during operations. The NRC has certain limits for when you have material like plutonium, how much you can have there and whether there's potential for an inadvertent criticality.

In terms of the intruder excavation scenario I mentioned, the excavation scenario we said if you go greater than five meters, the excavation scenario was not deeper than five meters, so that was removed. And then the intruder driller scenario, plutonium also, it was a primary aspect there.

And if you remember back to my initial bar chart, you can see the transuranic radionuclides buried in these waste streams from greater than 10,000 nanocuries per gram to 10, less than 10 nanocuries. So this is widespread. Once again, folks, you need to do the analysis, you know.

And most importantly, like I said, we rely

And most importantly, like I said, we rely primarily on the inventories in DOE's Environmental Impact Statement. Any application, any licensee would need to justify and explain and describe what inventory they would disposing. And that's an important part of the analysis that would be presented in any application for near surface disposal of greater-than-Class C waste.

With that, that gets through our technical analysis. I'll turn it back to Cardelia for describing how you could provide comments, written comments to the NRC.

MS. MAUPIN: Okay, thank you so much, Tim. Thank you for that great presentation.

On the next slide, you would see that it references our docket and where you can go, and other sites where you can go to get additional information on greater-than-Class C waste. In addition, I'm providing my contact information, along with Tim's and

our colleague Gary Comfort, who have been working on this project intently.

The next slide is, talks about how to provide comments. And as I said earlier, all the information on this issue and nuclear regulation is not contained within the walls of NRC. That's why we do public meetings and stakeholder outreaches like we're doing today. So I strongly encourage you to submit all your comments in writing, in accordance with the direction in our July 22 Federal Register Notice.

And all of your written comments would be considered by us as well, you know, on this issue. So we provide a number of ways that you can submit your comments, and they're described here on this slide. You can even hand carry them if you would like to come visit us. Mail, email, fax. So we have a number of ways that you can submit your information.

But when you submit your information, as we'll turn to the next slide, please make sure that when you're submitting your comments, that you include the docket ID there, NRC-2017-0081 on all of your correspondence. And once again, I would like to emphasize that our comment period ends on September 20. And with that, I think we can open it up for

questions.

MS. LOPAS: All right, everybody, this is Sarah Lopas again. I'm going to facilitate us through the questions. So, a couple ways that you can ask your questions. And I already do have some comments and questions submitted by other webinars.

So I'll start by reading those, but if you want to ask a question and get on the phone line, you're just going to press star 1, and our operator's name is Lorraine, and Lorraine's going to get some info from you and she'll open up the bridge line for you so you can ask a question that way.

So go ahead and press star 1. I'm sure you've already been through this drill a bunch of times with NRC, star 1 to ask a question on the phone, or just go ahead and type a question on the webinar. I will say that if your question is really super duper long on the webinar, you might just want to call it in, because it gets tough for me to follow it on this webinar.

And I do want to point out that this call is being transcribed by a court reporter. So again, these are formal comments on the docket, but we wanted to make sure that we got a good record of today's call. So please, start by introducing yourself. And

1	the same thing with the NRC staff, just when you start
2	to answer a question just introduce yourself. And
3	then speak clearly so our court reporter can get it.
4	So while I wait for folks to go ahead and
5	get their questions on the line by pressing star 1,
6	I'll start with my first question. And I think maybe
7	Tim would answer this one, maybe. Tim was talking,
8	you were talking about that pie chart, it said,
9	Question on the, I guess this pie chart, are both
10	existing and potential GTCC in the pie chart included
11	in that 12,000 cubic liters total?
12	MR. MCCARTIN: Yes.
13	MS. LOPAS: Okay.
14	MR. MCCARTIN: Yes, the 12,000 includes
15	both existing and potential.
16	MS. LOPAS: Okay.
17	MR. MCCARTIN: And the percentages in the
18	pie chart are a percentage of that overall total,
19	which is approximately 12,000 if you actually do the
20	math. And I won't try to do it in my head, it's not
21	quite 12,000 but
22	MS. LOPAS: Right.
23	MR. MCCARTIN: Yeah.
24	MS. LOPAS: Okay, excellent. And I just
25	want to remind folks it's not the handraising function
	I and the second

that you're pressing here on the webinar, it's the question function. So I can't do anything with the handraising, so you have to type your question in. I just want to make that clear on the webinar. Or press star 1.

So I want to go through this next comment here on the webinar. It says, this is from Pennsylvania, from Rich Janati in Pennsylvania. It would be highly desirable for the NRC to extend the public comment period. So just note that.

And then the next question I have here is a little bit of a long one, so I'm going to try to read it. It's from Jeff Burright. The DOE and NRC seem to be building off of each other's efforts on this issue, given that the NRC Regulatory Basis uses the GTCC EIS and considers DOE's GTCC-like waste.

How might this basis be affected by the new high level waste definition interpretation by DOE, which could result in a larger volume of GTCC-like waste than was analyzed in the EIS?

For example, the high level blasts coming from the Hanford waste treatment plant may be GTCC-like instead of high level waste. Plus, the cesium strontium capsules at Hanford, cesium ionic stage columns associated with the TSCR system and the German

logs at Hanford.

MR. MCCARTIN: Okay, yes, this is Tim McCartin. And I would maintain that our Reg Basis has been developed in a way that's independent of any potential change of definition. And by that I mean what we are trying to say in the Reg Basis is that there's a number of things that are important.

But whatever application for near surface disposal is submitted will have to describe the inventory that they're going to dispose of and the site characteristics of whatever, and facility design they have and how that would comply with the regulations.

And so I will say let's, for sake of discussion, let's say there was a change in the definition and there was another 4,000 cubic meters of potential GTCC or GTCC-like that could be considered. I would say, well, it could be considered. But as we did in our Reg Basis, when you analyze it, it may be allowable, it may not be.

You're going to have to, any site will have to analyze everything they're receiving. And without knowing exactly waste form and the inventory, we can't say whether something is potentially suitable or not. But you can see the kinds of analysis that

1	would need to be done to demonstrate that it's safe.
2	And I think that our Reg Basis puts
3	forward an approach for analyzing waste streams that
4	isn't dependent on a particular definition, if that's
5	helpful.
6	MS. LOPAS: I want to, we have a number of
7	questions on the webinar, but Lorraine, I wanted to
8	check on the phone. Did anybody press star 1?
9	Lorraine, are you there?
10	We may have a missing operator. Lorraine,
11	are you on the line or any operator?
12	OPERATOR: Can you hear me?
13	MS. LOPAS: Yes, we can now, yeah.
14	OPERATOR: Okay, I'm sorry, my bad, I was
15	here. We do have questions in the queue.
16	MS. LOPAS: Okay, great, go ahead, we'll
17	take those.
18	OPERATOR: Barbara Warren, your line is
19	open.
20	MS. WARREN: Oh, okay, good afternoon. My
21	name's Barbara Warren, and I want to, I was trying to
22	follow that last description, but I'm sort of missing
23	it. Are you applying a siting criteria and
24	regulations to this disposal facility design or not?
25	MR. MCCARTIN: Yes, this is Tim McCartin

1	again. Well, currently, there are dose limits for the
2	offsite person. There was a 500 millirem dose limit
3	for, used for analyzing the protection for the
4	intruders. And what I'm suggesting, that's how we
5	analyze the hazards.
6	Now, in addition there are other things
7	like operational accidents, handling accidents that
8	would have to meet the dose limits for worker safety,
9	offsite exposure. So there's a variety of things, and
10	
11	MS. WARREN: No, I'm talking about things
12	just pertaining to the location of the site. For
13	example, over an aquifer, a drinking water aquifer.
14	Or you know, a situation where you have a hillside
15	where there's no stability for the ground that you
16	would be putting the landfill into. Things like that.
17	MR. MCCARTIN: Okay, let me, Dave Esh will
18	talk to some of the requirements that are currently in
19	Part 61 for land disposal that I think you're
20	concerned with.
21	MS. WARREN: Yes, yes, that's what I'm
22	concerned with.
23	MR. ESH: Yeah, I think we better
24	understand your question now. It's a good question.
25	All the siting requirements that are in 10 CFR Part 61

1	would still also apply to greater-than-Class C waste
2	disposal. And those include things like, that you
3	were just talking about. Like there's a requirement
4	that a site can't be in an area of high geotechnical
5	or geormorphic instability.
6	That'd be things like erosion and
7	landsliding and deformations. Or in areas with high
8	seismicity or volcanism. And then there's a bunch of
9	criteria associated with water. Some of those are
10	exclusionary type criteria, and then some of those
11	things that must apply for a disposal site.
12	So for instance, you can't dispose of
13	waste in the zone of water table fluctuations, for
14	instance, just as an example. So all of those
15	criteria would also apply for GTCC waste disposal.
16	MS. WARREN: Okay, thank you.
17	MR. ESH: Yup.
18	MS. LOPAS: All right, Lorraine, who do we
19	have next up on the phone?
20	OPERATOR: Our next question comes from
21	John Greeves. Your line is open.
22	MR. GREEVES: Yes, this is John Greeves.
23	Take it back to slide 3. Can you hear me?
24	MS. LOPAS: Yup, we can.
25	MR. GREEVES: Okay. On slide 3, yeah.

1 MS. LOPAS: And this is, is this the Part 61 low level waste disposal slide with the circle? 2 3 MR. GREEVES: Yes. 4 MS. LOPAS: Okay. 5 MR. GREEVES: And this relates to the definition of low level waste. I'm having trouble 6 7 understanding why you show transuranic inside and 8 outside the waste classification. As you stated and 9 you're aware, the Amendments Act wiped out exclusion of TRU. 10 My understanding, legislation trumps any 11 legislation. And the question is why not just conform 12 to the Amendments Act and simply basically conform 13 14 with the Amendments Act? I'm having trouble why you 15 were, you know, I don't know what you're doing, but it 16 sound like you're conforming with 17 Amendments Act. Do you understand the question? MS. Ι absolutely, John, 18 MAUPIN: 19 understand your question. But the problem is, John, that the regulations in Part 61 were never revised to 20 put transuranic waste into the definition of low level 21 radioactive waste that is described in Part 61. 22 have, we're still hanging on to the Low Level Waste 23 24 Policy Act of 1980 definition. So one of the things that the Commission 25

1 has charged us to do is to no longer exclude transuranic waste from the definition of low level 2 3 radioactive waste. Basically, you are absolutely 4 right, we need to update our regulations to conform 5 with the most recent law that was passed in 1985. 6 MR. GREEVES: I don't think you actually 7 have a choice. And it's coming across like you're 8 weighing whether you should follow --9 If that's what you heard, I MS. MAUPIN: 10 do apologize, but that was not the message I was trying to articulate. What I was saying, we're behind 11 the times. We need to update our regulations to be in 12 time with the last law. And that's why I just, I'm 13 14 sorry the diagram was confusing. But, and one other thing is that I did it, 15 that we did it that way because currently there are 16 some levels of transuranic radionuclides that are in 17 our table, you know, in Part 61. 18 19 But this overall concept of transuranic waste needs to be updated in our definitions in Part 20 61.2 to clearly conform with the Low Level Waste 21 Policy Amendments Act of 1985. 22 You are right, should update it, and that's what we are, part of this 23 24 effort. I hope that helps.

MR. GREEVES: Cardelia, your statement is

very clear, the written product is not. 1 So I'm qlad look forward 2 hear your answer, and Ι 3 memorializing that. Thank you very much. 4 MS. MAUPIN: Thank you. 5 MS. LOPAS: Okay. Just a reminder to press star 1. And I will say do the quick learnings. 6 7 I'm getting some feedback that somebody has pressed 8 star 1 multiple times. So maybe we might have many 9 people on the line. How many folks do we have on the 10 line waiting to ask a question, Lorraine? Can I ask that? 11 We actually three. 12 OPERATOR: MS. LOPAS: Okay. 13 14 OPERATOR: But I called out to their line 15 and they're not responding. But I actually have one 16 person, Diane D'Arrigo. Her line is open. 17 MS. LOPAS: Okay. So I am following --MS. D'ARRIGO: Hi. 18 19 the concentrations in the 10 CFR 61.55 tables have transuranics in them, transuranics with half-lives 20 five The transuranic 21 longer than years. concentrations are already embedded in the Class A, B 22 and C, well, actually A and C. 23 24 So I don't really get why you're saying that you don't have to comply with those. 25 Do you

really think that Congress knew what it was doing if it was adjusting concentrations for plutonium isotopes and transuranics?

MR. MCCARTIN: Well --

MS. D'ARRIGO: The problem that has been -- and I'll just say one more thing about -- as someone who has been tracking this since 1980, the public interest groups, including the Sierra Club, have a position calling for redefining low level waste, or waste that goes into 10 CFR 61 facilities to not be hazardous longer than the institutional control period. And the institutional control period is 100 years.

So the analyses that are being done that allow for longer lasting waste to go into these facilities at higher and higher concentrations are putting the public at danger. And I just strongly oppose it.

And I would like to -- I mean, we've been fighting this issue with the NRC for a long time with the depleting uranium issue. And we've got a similar situation with really long lasting radionuclides that you're saying are going to go into still what are considered unlined soil trenches legally. That's one comment on that.

1 MR. MCCARTIN: Well, one quick thing I think that might have been misunderstood. There is no 2 3 suggestion that we are going to change 4 concentration limits in the tables in Part 61. So the fact that greater than Class C, if 5 6 you're over 100 nanocuries per gram, you're greater 7 than Class C. And so despite the definition, you 8 still now would have to comply with whatever approach 9 is taken for the nearest disposal of greater than 10 Class C. And as you saw in our analysis --11 MS. D'ARRIGO: How does your analysis 12 comply with an approach? I don't understand. 13 14 you describe that? Well, for our reg basis --15 MR. MCCARTIN: 16 MS. D'ARRIGO: Yes. MR. MCCARTIN: -- we have identified that 17 certain concentrations, the two waste streams that we 18 19 did not find potentially suitable were ones that were over 10,000 nanocuries per gram. 20 The other ones -- regardless of 21 transuranic waste is defined, once your above Class C, 22 which is 100 nanocuries per gram, you are now into 23 24 whatever approach we end up with for evaluating the safety of greater than Class C disposal. 25

And as I mentioned early on, there were three alternatives that were considered. One would be no action. And, currently, Part 61 allows someone to come in and ask for the Commission to approve it on a case-by-case basis.

So just the other was we might develop guidance or actually change the rule. Now in the right basis, we have, and it's preliminary, we're waiting for -- well, we're seeking comment, but as I noted there would require greater in Class C to be no less than 5 meters below the surface and a 500 year intruder barrier.

The analysis would still have to show that it would meet a 500 millirem dose for the intruder. The offsite exposure -- there's a lot of other things. Dave identified other aspects of Part 61 that all come into play.

So, you know, I wouldn't want -- I think you were thinking it would change the definition of transuranic waste, that it would automatically be allowed. And no, all the -- once you're above 100 nanocuries per gram for the transuranics, you are in the greater than Class C. And the analysis and the evaluations would need to be done to show that it is safe. That's what I meant by the process.

1	MS. D'ARRIGO: If it's already requiring
2	a case-by-case analysis, then what you're wanting to
3	do now is make it more generic. I mean, you already
4	can put greater than C into these facilities if you do
5	the analysis on a case-by-case basis. It's already
6	being
7	MR. MCCARTIN: The Commission can approve
8	that, yes, on a case yes, and that's why that's one
9	of the alternatives. We don't have to change
10	anything. We can still do this on a case-by-case.
11	Now some might argue that from a
12	regulatory stability and clarification standpoint, is
13	it better that we actually change the rule and say
14	these are the things that will be required for any
15	greater than Class C near surface disposal?
16	That's why we're out for public comment.
17	That's why these different alternatives exist. We're
18	interested in, like I said, it's preliminary. It's
19	giving comment and
20	MS. LOPAS: Great. I'm going to since
21	we've gone through three folks on the phone, I'm going
22	to go through because we've have a number of
23	questions on the webinar. So I'm going to read
24	through a couple of the questions on the webinar.

The first one is from Melanie Snyder and

it asks are all the GTCC activated metals stainless steel?

MR. MCCARTIN: In terms for commercial reactors, the vast, vast majority is stainless steel. And I have to go back and check. There is a little activated metals associated with the West Valley Demonstration Project. And I'm not certain it is stainless steel, but it obviously is metal.

We did not account for it being stainless steel in our analysis. But obviously that's something if someone had more information on that particular waste stream, it could be accounted for. But for the reactors -- there's two parts to be aware of for the activated metals.

There is surface contamination, and there's contamination that goes throughout the metal. For the reduced source term, it's the portion that's throughout the metal because that requires the metal to completely corrode. There is some limited surface contamination. And that was available from the beginning for release but.

MS. LOPAS: Okay. All right. The next question we have here is a process question. This is from Phil Klevorick. What will be the process and possible timeline after the close of the public

comment period on September 20?

MS. MAUPIN: After we receive the comments, generally we will bin the comments, sort the comments and then look at developing responses to those comments and to see how we need to, you know, re-evaluate the Draft Regulatory Basis and make changes to it.

As a number of people have alluded to, the Draft Regulatory Basis has not received a review and approval by the Commission so it's considered preliminary. And so in terms of process, we would also have to consider what the Commission would like us to do.

MS. LOPAS: Okay. And so for folks on the phone, press star 1. I know those you that have pressed star 1 just hang tight for a minute more. I'm going to go one more question here on the webinar. But we'll get to you on the phone. I promise.

So here's the next question on the webinar. It's from Larry Camper. Given the direction in SECY-15-0094 that if the staff determines that some or all of the GTCC waste is potentially suitable for near surface disposal, the staff should proceed with rulemaking.

In view of the findings of the analysis,

1	why did the staff not proceed with the rulemaking
2	rather than no recommendation?
3	MR. MCCARTIN: This is the first step, the
4	reg basis.
5	MS. LOPAS: Yes.
6	MR. MCCARTIN: A draft reg basis is the
7	first step in the rulemaking path. And so
8	MS. HOLAHAN: This is Trish. And it gets
9	into the cost analysis of the various options so.
10	MS. LOPAS: All right. So star 1 if folks
11	want to make a comment on the phone. Lorraine, do you
12	have folks that you're in touch with that want to make
13	a comment on the phone?
14	OPERATOR: Yes. Karen Hadden, your line
15	is open.
16	MS. HADDEN: Hi, can you hear?
17	MS. LOPAS: Yes, we can.
18	MS. HADDEN: Hi. Okay. This is Karen
19	Hadden. I'm in Austin, Texas, and very concerned
20	because Texas is, in fact, being targeted for the
21	final disposal of the entire inventory of greater than
22	Class B waste and greater than Class C in transuranic
23	waste.
24	This is clear from reading the
25	environmental assessment that followed the
	I .

Environmental Impact Statement. And what I learned is that the curies, the 160 million curies, would be more than 28 times what the pit is licensed for at WCS. It's 41 times the curies of the adjacent contact waste facility.

This is a vast increase. And somehow it's expected that our state agency will just wave a wand and say that that's okay. We can just do a license amendment for 28 times more than it's licensed for.

Our governor is opposing this, much to his credit. He opposes an increase in the amount of concentration or radioactivity authorized for disposal in Andrews County.

The canisters would weigh 100,000 pounds each and would be 7 units deep in the federal waste facility starting from 120 feet deep. This is basically shallow burial where the Environmental Impact Statement specifically says on (i)(6) in the introduction that this waste is generally not acceptable for near surface disposal and for which the waste form of disposal methods must be different and in general more stringent than those of Class C.

So we're very, very concerned that this is not adequate. This waste should go into a deep geologic repository, not any shallow waste burial

anywhere. And I'd like for you to explain how it got changed from even considering to five meters deep because the environmental assessment says one big concern is volatilizing of radionuclides where they could come up through the cover on top of the site and get into the air and therefore the land, water and air could all become contaminated. How is it that 5 meters deep can all of a sudden be considered viable when it started out being

not acceptable for near surface disposal?

MR. MCCARTIN: Well, you raise a number of I will say first we did our analysis issues there. with no particular site in mind. We looked at a range of conditions a range of inventories, and we did the evaluation.

At the NRC, we are not promotional of any particular application. We review an application if someone wants to submit an application and review it against our safety requirements.

And if a particular design site inventory can meet the safety requirements, that is what our I understand your concerns. review is about. think all aspects of the releases and what could potentially happen at a particular disposal site would need to be evaluated.

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What we try to put forward in our reg basis, and we certainly would appreciate any comments, is have we missed certain things that should be done in terms of safety requirements? Are there any recommendations that people have that feel that are needed to ensure safety, we are certainly happy to hear that.

MS. HADDEN: So thank you for that answer. I want to point out in terms of safety that this waste would be going into disposal in an area that is prone to earthquakes. There was an earthquake, a 5 magnitude earthquake, 19 miles away and even closer epicenters for lesser earthquakes on the Richter Scale. There's a lot of them.

And there seems to be no way that we could monitor what was happening underground. How would we even know if something was banging around and started to release radiation? How are we going to see? How are we going to know what's going on?

I think this is a horrible plan, this reclassifying waste. I think it sneaks in waste that should not be coming to Texas. And we're going to fight really hard to prevent this reclassification from happening. It doesn't make sense, and it will create a disaster scenario.

1	MS. LOPAS: Thank you, Karen. I hope that
2	you submit those comments in writing and maybe you'll
3	see our folks at the meeting next week down in your
4	neck of the woods.
5	MS. HADDEN: We'll be there.
6	MS. LOPAS: Excellent. Okay. Lorraine,
7	do we have another person on the phone?
8	OPERATOR: Our next question comes from
9	Tom (Smitty) Smith. Your line is open.
10	MR. SMITH: Hi. My name is Tom Smith or
11	I'm better known as Smitty. And I'm representing
12	public citizen. When this was first discussed, the
13	belief was it was going to go to repository.
14	And most recently, these wastes were
15	target at WIPP. Although there was an unfortunate and
16	preventable accident at WIPP, that site is now open
17	again and accepting waste.
18	What's wrong with WIPP and why is that no
19	longer being considered? And kind of along with that
20	is the only reason we're looking at it is because the
21	Commission under Rick Perry decided to send you all a
22	letter? Is that what this is all really about,
23	because Secretary Perry, when he was governor was
24	trying to benefit a donor?
25	MR. MCCARTIN: Well, a couple things. Let

me clarify that WIPP is for defense related waste, and this is specifically not defense-related waste. And so, you know, this really isn't. You know, and I guess that could change, and it could go to WIPP if it changed the law. But currently that would not be the case.

I can say in terms of the Commission asked us to look at this. And we have followed that direction, and we put this out for public comment. We believe some of this waste is potentially suitable.

However, as Cardelia mentioned, we are looking for public comment. We believe we've described how we analyze things, how we've thought about this problem and why we think it's potentially suitable. And we're waiting to get comments.

But the Commission has requested us to look at this, and we are looking at it. I think, certainly, there was the letter to Texas that came into the Commission and was a part of that decision. It wasn't the only part of that decision.

MS. MAUPIN: And if I could just jump here. If you have an opportunity and access to the internet, on DOE's site, there is that November the 17th -- that 2017 report to Congress where they list various alternatives in terms of GTCC disposal. One

of those is revising the law so it can go to WIPP. 1 So you might want to look at that report. 2 It would either go to WIPP or a commercial low level 3 4 radioactive waste facility. So there are a number of documents there on the DOE that could help you in 5 terms of information. 6 7 MR. SMITH: Thank you very much. 8 MS. LOPAS: All right. Lorraine, how many 9 folks do we have on the line waiting to ask a 10 question? OPERATOR: I currently have two questions 11 I've called out to their lines. They're not 12 on line. responding. 13 14 MS. LOPAS: Okay. All right. Well, we'll 15 let them hang out there for longer. If you're on the 16 phone, you can be up soon but press star 1 if you want 17 to get us on the phone. So we have a number of webinar questions. 18 19 So let's just work through these for a little bit. This one comes from Janet Schlueter. 20 might be pronouncing -- Schlueter. I apologize Janet. 21 Janet Schlueter. What is the basis for the staff 22 assumption that potential volumes of both categories 23 24 exceed existing volumes? So this is from those slides, I guess, showing the -- Slides 10 and 11 25

showing kind of the pie charts and the bar charts. 1 So the basis for staff assumption that 2 3 potential volumes of both categories exceed existing 4 volumes. What's the staff basis for saying that? 5 MR. MCCARTIN: The potential -- these are 6 just the volumes in the Department of Energy's FEIS. 7 And they gave volumes for a variety of waste streams, 8 and they categorized them as, I think it's one and 9 two. 10 And one was their existing facilities that are licensed. Two are potential ones. And it's just 11 the volumes they gave in the FEIS. We didn't generate 12 I can be a little more specific. 13 14 On some of the -- for example there's some 15 potential molybdenum-99 for medical isotopes that 16 could happen in the future. There's no decision on 17 doing that. There's other things such as their decisions associated with the West Valley site, that 18 19 decisions might be made with some of the Commission waste there that -- but no decisions have been made 20 21 yet. Those are some of the categories of the 22 potential one in addition to the -- and I'll say it 23 24 was on the order of 35 new reactors or so to be built

in the future that applications are not presently

there.

We accepted the Department of Energy's numbers. We did not second guess these estimates. But, you know, and it is what they turned out to be.

MR. ESH: Janet, this is David. It depends on the particular waste you might be looking at, too. So for instance, commercial reactors the existing is about twice as much as the potential that would come for commercial reactors.

So like what Tim said, depending on what you do with West Valley, that could generate a whole bunch. But it depends on the particular waste stream, how much is potential and how much is existing.

MS. MAUPIN: I would just jump in there and say if Janet, when she submits her comment, if you have better information, better data because I know that you represent the nuclear reactor arena, so if there is better information than what we have, please feel free to submit it as a part of your submission to our comments. We would greatly appreciate any clarifying information you could provide us.

MR. ESH: But I guess one thing I would like to point back, and it gets to a couple of the questions we've had. It was very deliberate that we said potentially suitable because there is uncertainty

in the estimates of what exactly is the inventory for 1 these waste streams. We are using primarily what deal 2 What the volume is, how much volume 3 was presented. 4 might be disposed of at a particular site of what 5 waste streams. And so there are a variety of combinations 6 7 that one could come up, some are going to be more 8 difficult than others. And that's why we 9 potentially suitable. The key is whoever would submit 10 an application, either to an Agreement State or to the NRC, they would need to, I think, have a defendable 11 inventory of the peer accepting what the waste forms 12 are and to support an evaluation of whether it's safe 13 14 or not. 15 Okay. I just want to remind MS. LOPAS: NRC folks just introduce yourself before you chime in. 16 17 MS. MAUPIN: Okay. So that leads into our next MS. LOPAS: 18 19 question pretty well. So this is from Rich Janati from Pennsylvania again. How confident are you that 20 80 percent of GTCC waste is suitable for near surface 21 disposable and what is this conclusion based on? 22 Also you pointed out that 95 percent of 23 24 the 80 percent GTCC that is suitable for near surface

disposal can be regulated by the Agreement State.

What's the 5 percent waste of the waste that is suitable for near surface disposal that cannot be regulated by the Agreement State?

MR. MCCARTIN: Okay. Right. And I think

I answered some of that question. We have never said it's suitable, potentially suitable. And that was a very deliberate choice. And it depends. Site conditions are different. Inventory is how much of this?

And that's why we said 80 percent was potentially suitable. But that does not mean it is safe everywhere or -- in terms of the 5 percent, where that comes from there are certain limits on fissile plutonium that we have security requirements for the NRC, and it has to do with common defenses security.

And that's something that's reserved for the NRC. And so that 5 percent that isn't there, it has to do with a large amount of fissile material that trips the threshold for requiring some security requirements that are reserved for the NRC. And so that's what makes it problematic for that 5 percent.

MS. LOPAS: Okay. And that's good. That took care of the next question, asking that same question what's the 5 percent means so. And that was from Ben Wishert.

The next question we have on the webinar, and just a reminder to press star 1. You don't have to type your questions into the webinar. You can speak on the phone. So star 1 or go ahead and type your question in.

The next question here we have is from Jeff Burright. It says based on Figure B2 of the regulatory basis, so Figure B2, the regulatory basis document, it appears that GTCC disposal should only be safe if the intruder barrier is also built to withstand drilling equipment between 100 and 500 years.

Is this part of the assumption behind the 500 year barrier in the regulatory basis? The analysis does not provide a basis for expecting such a barrier to be feasible. What about uncertainty analysis for early barrier failure? So let me know if you need me to re-read that.

MR. ESH: Hi, Jeff. This is Dave Esh. Thanks for the questions. So, yes, you're interpreting that reasonably correctly. Because for some that 100 to 500 year time frame for many of the GTCC waste streams that we analyze, you do need to prevent something like a drilling for occurring.

And that's why Tim said if we changed our

regulations, we would require the disposal depth and 1 a robust intruder barrier, which might take the form 2 3 of, you know, high strength reinforced concrete with 4 a lot of rebar in it, something like that. 5 usually don't get to that level of specificity in terms of what the barrier might be. 6 7 We would say what the barrier may need to 8 achieve and then allow the licensee or applicant to 9 come with up with how they believe they could design 10 something to meet that requirement. And then -- sorry, what was the second 11 part of the question? 12 MS. LOPAS: Okay. So did you answer this 13 14 part of the assumption behind the 500 year barrier? 15 MR. ESH: Yes. The analysis is often 16 MS. LOPAS: Okay. 17 waiting or expecting the barrier to be feasible. What about uncertainty analysis in early barrier failure? 18 19 MR. ESH: Yes. So what those figures show is basically the uncertainty in if the barrier failed. 20 So if you had a barrier that was 5 percent effective, 21 then those curves would not start until 500 years or 22 whenever you think the barrier is going to be fail. 23 24 And so that kind of shows the uncertainty if the

barrier doesn't work, what size of impact you would be

looking at.

Now I would add that there's a lot that goes into that type of calculation. Many of those impacts to the driller are dominated by inhalation pathways. And so you're really concerned with how much of the material ends up in the air, how long is the person drilling, those sorts of things that go into the calculation.

If you have site specific information for those sorts of inputs that go into the calculation, it may be possible that you could justify that the impacts are not too large in that 100 to 500 year period. But as Tim has tried to stress, that's a very site specific thing when you're looking at these different engineered designs and different waste streams and different disposal sites. So that's what we think is the right thing to do for these situations.

MS. LOPAS: Okay. Let me get one more question here on the webinar and then we'll go back to the phones. It's star 1 or just hang tight if you pressed star 1 and you're on the line. We'll get to you.

So this is from Roger Seitz. And it's two questions. One is on Slide 12, it was stated that

Part 61 approach was followed. However, Part 61 classification tables included a factor of 10 multiplier that increases the Class C limits by a factor of 10 to account for a variety of pessimistic assumptions built into intrusion scenarios.

It does not appear that a similar factor would be used in the technical analysis. Are you implying that limitations on GTCC receive more restrictive than Class B by not including the similar factor in this technical analysis.

MR. ESH: Thanks for the question, Roger. This is Dave Esh. We aren't implying that the requirements for GTCC would be more restrictive. But that factor of 10, a large part of the basis for it, was that the waste disposal facility would not be full of waste all at the waste class limit.

So for instance for a normal facility, we have a saying that only a small fraction of the waste would be Class C and a fraction would be at the Class C limits and a fraction would be at the Class A limits.

Basically, much of the waste would be under the class limits. For this analysis we were looking at if the waste was all at a certain value, for instance, waste in the barrel of a certain

concentration, what would be the impact?

This did not consider other waste that runs off of it. And so it wouldn't be appropriate to add in that factor of 10 for this type of analysis because it was really looking at wasting under the limits as it was disposed in actuality whereas as the regularity limits were kind of what's the allowable limits for the different classes of waste.

MS. LOPAS: Okay. And then here's his second question, Roger Seitz's second question, and then we'll go to the phones. Also a mud pit was assumed for drilling in the impacts update NUREG supporting Part 51 from the mid-1980s.

It does not appear such a drilling approach was considered by the technical analysis. Mud pits are commonly used in a site specific analysis likely may be considered a drilling approach with intruder scenario. It seems that a mud pit should be considered in a technical analysis.

MR. ESH: Right. So you're correct. We didn't consider a mud pit because the doses associated with a mud pit are much lower because of the mud being wet and that plus, it's dispersible. But that there are many drilling technologies today that do not use a mud pit and the impacts are much larger.

1 And so you asked if on a site specific 2 basis you could argue that the drilling technology 3 would be a mud pit. You should factor that into your 4 analysis. 5 for this regulatory analysis, wouldn't be appropriate for us to ignore the much 6 7 higher risk scenarios which are used in practice with some of the more modern drilling techniques. 8 9 Okay. All right, star 1 to MS. LOPAS: 10 get a question on the phone. Lorraine, do we have any questions on the phone? 11 Yes. OPERATOR: The 12 name was not recorded, but your line is open. You may go ahead. 13 Is somebody on the line? 14 MS. LOPAS: Hi. 15 You just need to introduce yourself. If you wanted to talk on the phone, now is your chance so. You did not 16 record you name. All right. Lorraine, we might need 17 to come back. Anybody else on the line? 18 19 OPERATOR: Karen Hadden, your line is 20 open. MS. HADDEN: Hi. I was glad to hear the 21 discussion about the drilling equipment. 22 The site that this would go to, and it's very clear from the 23 environmental assessment that this is the site that's 24

25

really being focused on.

None of the others are really being considered at this point although many communities would be impacted by 33,000 truck shipments or 11,800 rail shipments.

But the drilling would be a possibility because this is the heart of the Permian Basin, the largest producing oil fields in the country. It recently came up in the case about high level waste going to this site that there has been a failure to characterize over 600 abandoned wells that are already in existence in the region.

So there are multiple pathways by which radioactive materials could, in fact, migrate. And I don't think that there are too many barriers through which drilling could not be accomplished. So, again, I think there needs to be a full blown site specific Environmental Impact Statement for this to be an environmental assessment and adopting the generic Environmental Impact Statement is not enough.

There needs to be a full blown look at what would be the real impact of sending this stuff for shallow burial inappropriately near the Ogallala Aquifer, which lies under eight states. This is not a good idea, and it needs to be researched thoroughly.

MS. LOPAS: Okay. Thank you, Karen.

Let's finish off some of these questions on the webinar and then we'll go back to the phones. So star 1 on the phone. It sounds like you are prompted by a recording to record your name. Just keep that in mind when you press star 1.

So this next question on the webinar is from Ann Frisch. What kind of statistics will you use to estimate the potential for highway accidents given that there will likely be a lot of requests for parking this material in landfills? What amount of risk do you expect? Who will pay the costs? How many new staff will you need to assure public and environmental safety? Will first responders be ready when a shipment is made? Will the public be informed in advance?

MR. MCCARTIN: Well, the reg basis is for disposal. And certainly environmentally -- the Environmental Impact Statement could look at potential transportation accidents, et cetera. Certainly, the shipment of radioactive waste would have to follow requirements that are already in existence by the Department of Transportation and NRC's requirements so usually for the package, for the NRC. But that would be evaluated if a facility was going forward. This is a reg basis for the disposal facility.

1 MS. LOPAS: Right. So you're saying some 2 transportation impacts, Tim, would 3 evaluated for -- and he asked for a specific facility. 4 And that's not what we're looking at right here, 5 right? MR. MCCARTIN: 6 Yes. 7 MS. LOPAS: Right. Okay. The next 8 question here is from Dan Shrum. It says question on 9 the PA. Does a package of GTCC waste consider other 10 waste Class A, B or C, being placed above the GTCC package or was just the GTCC package evaluated? 11 12 MR. MCCARTIN: Just the GTCC package. 13 And, remember, once again, that's why 14 potentially suitable. There are different ways to 15 dispose of things. And what actually was the design of the facility would need to be looked at and the 16 17 actual inventories for everything that's disposed of. But given the very specific nature of 18 19 greater than Class C waste, you know, we felt that it was appropriate that it probably be a particular 20 disposal unit would be reserved for it. 21 know, certainly from a drilling thing, if you have one 22 package or two packages, you're going to have twice as 23 much waste and so it would be more difficult. 24

MR. ESH: This is Dave. If you're looking

1 at co-disposal of GTCC and other waste, Dan, those other wastes would be much less concentrated than the 2 3 GTCC. So, yes, they would have an additive effect for 4 the impacts, but it would be probably be a small 5 fractional additive effect for the impact so. yes, a site specific analysis would have to consider 6 7 all the waste in a column not just one type of waste. 8 MS. LOPAS: Right. 9 Whatever the disposal plan is. MR. ESH: MS. LOPAS: And I think that answers Dan's 10 follow-up question where he says what additional waste 11 classifications would be acceptable to be placed next 12 to or on top of GTCC? And it sounds like you guys 13 14 emphatic that it's site specific. 15 MR. MCCARTIN: Given it's analyzed, it's 16 certainly is potentially okay. 17 MR. ESH: Dan, this is Dave. The one thing we would consider is that the other waste have 18 19 some of deleterious impact on the GTCC waste. instance, if you needed to rely on a stainless 20 container for the GTCC waste, would the other waste 21 and characteristics impact the GTCC waste. But other 22 than that, just like I described earlier, you just sum 23 24 all the activity and the analysis and the scenario. MS. LOPAS: Okay. All right. So I've got 25

one more kind of multipart question here on the webinar. So submit your questions on the webinar if you have additional ones. And press star 1 if you want to get on the phone line and talk over the phone line.

So this question is from Gordon Edwards, who is from the Canadian Coalition for Nuclear Responsibility. So he asks what independent checking will be done to verify waste inventories? He sees three problems.

One, list of radionuclides is generally not complete. Two, activity levels can be underestimated by orders of magnitude using mass instead of actual measurement. And three, it's difficult to measure some radionuclides that are long lived lives, such as using carbon-14, a six thousand year half-life poses a long-term hazard.

So he's saying in part two of the question, I should have emphasized some radionuclides which are very difficult to detect because of much less penetrating radiation. No gamma. There is also potential for falsified documentation as well. So he's wondering about independent checking to verify waste inventories.

MR. MCCARTIN: Well, certainly any

1	application has to have support for their inventory.
2	That would be reviewed by the regulator and is
3	potentially inspectable. And there are limitations of
4	what one can look at, but there is uncertainty there.
5	It would need to be evaluated, just like any disposal
6	site. That's true for Class A, B and C as well as
7	other waste forms.
8	MS. LOPAS: Okay. All right. Lorraine,
9	do we have any questions on the phone?
10	OPERATOR: Yes. Diane D'Arrigo, your line
11	is open.
12	MS. D'ARRIGO: Thank you. I have two
13	here. One is having to do with the doses. Under 10
14	CFR 61, unless it's been changed, which I don't think
15	it has. It's been considered changed. You're
16	supposed to meet 40 CFR 190, which is 25 millirems per
17	year.
18	And so I know you're doing the long range
19	scenarios out to 500 and that seems to be a more
20	limiting factor for some wastes going in. So I wanted
21	to hear about the dose calculations and the public
22	being allowed to be exposed to what levels from this
23	material.
24	And then the other has to do with the
25	economics. How much of this is being motivated by

1 decommissioning of reactors in other large facilities and a need for a place for greater than C because it's 2 3 taking longer to get a place for high level waste? 4 So is this something to enable materials 5 to be moved in the absence of a high level repository? 6 And then I have one more on transport. 7 MS. LOPAS: Okay. So do we want to tackle the first one regarding questions about doses --8 9 MS. D'ARRIGO: Doses and then economics of 10 decommissioning (simultaneous speaking). Well, let me raise the 11 MCCARTIN: And I'll say -- this is Tim economics ones first. 12 As part of the working group, that never 13 14 once came into any discussion for us. 15 The task we were asked was, is this 16 material potentially suitable for disposal in the near 17 surface? And that's the only thing we looked at, whether it's an economic advantage, whether it's 18 19 potentially suitable and meeting the 500 year intruder barrier. And meeting all -- you might have to have a 20 facility design that would be buried. 21 Our focus was on is it appropriate that 22 this be considered for near surface disposal? And at 23 24 least I'm not aware of at any time any type of

economic where the nuclear industry was brought to us

1 or anyone on the working group. Now with respect to the dose -- well, 2 3 okay, go ahead. MS. D'ARRIGO: Okay. I'm sorry. 4 5 ahead, go ahead. With respect to the dose 6 MR. MCCARTIN: 7 limit, certainly the 25 millirem dose limit for the 8 offsite individual in Part 61 it's still every bit in 9 play and what needs to be met. And maybe I should 10 have this clear. When I talk of a 500 millirem dose, that 11 was for the intruder only protection and that is what 12 In developing the classification 13 was considered. 14 scheme for Part 61, they looked at a 500 millirem dose 15 to the intruder. And so we would require the same level of 16 17 protection for the intruder that was considered in Part 61 when it was developed. But the 25 is for the 18 19 offsite individual. That would not change. There's 20 no suggestion whatsoever. 21 And I quess you have a third one on 22 transportation? Well, it has to do with MS. D'ARRIGO: 23 24 since this is much hotter waste than the low level waste that normally is moved, the A, B and C, would 25

1 there be more notification of emergency responders along the route? Would there be -- there's that 2 3 general thing. 4 And then throughout your description of 5 this, you talk about analysis that will be done. the analysis is not going to be done every time a 6 7 shipment is made to a site. It's going to be made, 8 I'm guessing on a generic basis. 9 And then you're going to generically, 10 potentially, generically make this decision because right now people can, generators can, on a case-by-11 case basis do these analysis. It's just something 12 that would be potentially too expensive to do as much 13 14 under decommissioning. 15 So I'm going back to my first question But also the other thing is that this is much 16 17 hotter and would there be more protection communities along routes? 18 MR. MCCARTIN: Well, certainly there would 19 be no changes to the transportation regulations, 20 either Department of Transportation or NRC's package 21 requirements and then the restrictions that are there 22 for the dose that is within one meter of the package, 23 24 et cetera.

would that possibly change a

And so

1 particular package design that could be used for parts 2 of the -- some of the waste streams? I quess it's 3 possible. We did not look into the particular aspects 4 of transportation. 5 And that's also an important part that I think the analysis, I was talking for a facility, 6 you're going to have to know how much you are going to 7 8 put there and whether it's safe. And so I think there 9 10 MS. D'ARRIGO: And when would you need to that? Before you changed 11 know or after the I mean (simultaneous speaking). 12 regulation? Well, you would have to 13 MR. MCCARTIN: 14 know that to approve an application. 15 MS. D'ARRIGO: So then it would be, like, 16 WCS was given a license for a certain amount of curies 17 and radioactivity. And then they just go back and they get additional increases in what's allowed. 18 19 you would give an increase for now taking greater than C in transuranics and then if they needed more, they 20 would just go back and get amendments to allow it. 21 You're doing a lot of 22 MCCARTIN: speculation there that I'm not -- I guess, I mean, we 23 24 don't give people an open ended license. There would

have to be both the inventory that you're going to

dispose of, how you're going to dispose of it, the facility design, et cetera, needs to be evaluated. And could it be changed over time? It could be. But that's kind of a different process. Obviously people can file for an amendment to a license.

But my understanding is we've got to know what's going where and how is it going to be disposed of to determine whether it would be safe. And that would be the total of --

MS. D'ARRIGO: Why would you -- I guess the problem is when would you or the regulator on the Agreement State do that? Are you going to do that at changing this definition, beginning of the changing these rules or is it going to be done each time greater than C is going to come to the sites? And how many times is that done before you say, well, just let it all go? I'm just trying to -- I mean, we as a public have to intervene every single time that we care about. So, you know, if it's done generically or if it's done on a case-by-case basis.

MR. MCCARTIN: Well, okay, if it gets to how might this be accomplished from a regulatory standpoint, currently we have the three alternatives that we're seeking comment on.

MS. D'ARRIGO: Mm-hmm.

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1	MR. MCCARTIN: Ultimately, it will be a
2	Commission decision as to how they want to go forward,
3	if at all. And so that would you know, you're
4	right if, you know, in the one case where we don't
5	change the regulation, and we do it on a case-by-case
6	basis.
7	We wait for someone to come in and say I
8	would like to dispose of this amount of GTCC waste at
9	this site with this design, and they give something to
10	the Commission. Can I do that?
11	MS. D'ARRIGO: And that's the current way
12	that it's done, right now.
13	MR. MCCARTIN: Correct.
14	MS. D'ARRIGO: That's the normal way.
15	Okay.
16	MR. MCCARTIN: And I believe the first
17	step of that would be for the staff to do an
18	evaluation of whether it's appropriate for this amount
19	of waste to go to this facility. And
20	MS. D'ARRIGO: Yes.
21	MR. MCCARTIN: we would have to
22	document our basis for saying either yes or no or yes
23	with requirements. And, you know, I think at present
24	the reg basis gives it some preliminary ideas of the
25	types of things we would look at it.

1 But therein the negative of that 2 particular approach at a particular site, maybe there 3 would be some other things that were more significant, 4 and we would look at in greater detail. We don't know 5 without an application. And I guess I'm not willing to speculate, 6 7 but we would have to develop an evaluation and a basis 8 for that. And the public would certainly be kept 9 informed of that. But --MS. D'ARRIGO: Well, what it sounds to me 10 like is going on here, and you know, correct me if I'm 11 wrong, is that this process that we've just discussed 12 is going to change, or would potentially change, if 13 14 approved by the Commission and those steps would no 15 longer be undertaken. It would --Well, I didn't mean to 16 MR. MCCARTIN: 17 imply that. There is different ways that there could be a regulatory evaluation of the safety of greater 18 19 than Class C disposal. 20 MS. D'ARRIGO: Okay. They might also say we want 21 MR. MCCARTIN: to develop a rule and go through a rulemaking. 22 MR. KOENICK: I think, this is Steve 23 24 I think, Tim, what you're trying to say is if we did proceed down rulemaking, would that replace 25

1 the site specific case-by-case analysis? And that is 2 not the case. 3 So whether we have rulemaking or we do 4 site specific without rulemaking, the rulemaking would specify what the requirements are that the licensee 5 would have to undergo. So it would add some formality 6 7 to what that review process looks like. 8 It would not, by no means, would 9 replace a licensee coming in for this analysis. Tim mentioned earlier, they still would have to do the 10 site specific analysis, and they would look at the 11 12 inventory. So the hazard of the Draft Regulatory 13 14 Basis defines what types of hazards we would be 15 looking at and how that process would look like, but it would not replace that evaluation. 16 17 MS. D'ARRIGO: Then what's the advantage The advantage of doing it if you're not going 18 19 to reduce that regulatory burden? MR. KOENICK: This is Steve again. 20 The regulatory basis, if you add more formality, and you 21 have more institutional documentation of what that 22 process looks like, you codify what it looks like and 23 24 what you are going to be evaluating as opposed to just doing it on a case-by-case basis. So certain aspects 25

1	of these hazards would have been well vetted in a
2	public forum as to what those considerations are. But
3	it doesn't replace the reviews.
4	MS. HOLAHAN: And this is Trish Holahan.
5	I'm just going to clarify. It's not the Reg Basis,
6	but if we proceeded with rulemaking, that would codify
7	the, you know, requirements, but we still do a
8	case-by-case basis for each applicant that comes in.
9	MR. SCHOFER: And finally, this is Fred
10	Schofer. In the Reg Basis Section 7, we attempted to
11	outline each of the pros and cons of each alternative
12	and the process that the licensee would have to go
13	through.
14	MS. HOLAHAN: Yes.
14 15	MS. HOLAHAN: Yes. MS. D'ARRIGO: Well, and isn't it true
15	MS. D'ARRIGO: Well, and isn't it true
15 16	MS. D'ARRIGO: Well, and isn't it true though that it would be the Agreement State that would
15 16 17	MS. D'ARRIGO: Well, and isn't it true though that it would be the Agreement State that would be doing what you're saying would be done, not the
15 16 17	MS. D'ARRIGO: Well, and isn't it true though that it would be the Agreement State that would be doing what you're saying would be done, not the NRC?
15 16 17 18	MS. D'ARRIGO: Well, and isn't it true though that it would be the Agreement State that would be doing what you're saying would be done, not the NRC? MR. SCHOFER: Actually, we considered it
15 16 17 18 19	MS. D'ARRIGO: Well, and isn't it true though that it would be the Agreement State that would be doing what you're saying would be done, not the NRC? MR. SCHOFER: Actually, we considered it both ways, whether an Agreement State would do the
15 16 17 18 19 20	MS. D'ARRIGO: Well, and isn't it true though that it would be the Agreement State that would be doing what you're saying would be done, not the NRC? MR. SCHOFER: Actually, we considered it both ways, whether an Agreement State would do the licensing for the NRC.
15 16 17 18 19 20 21	MS. D'ARRIGO: Well, and isn't it true though that it would be the Agreement State that would be doing what you're saying would be done, not the NRC? MR. SCHOFER: Actually, we considered it both ways, whether an Agreement State would do the licensing for the NRC. MS. D'ARRIGO: Okay, I didn't get that
15 16 17 18 19 20 21 22	MS. D'ARRIGO: Well, and isn't it true though that it would be the Agreement State that would be doing what you're saying would be done, not the NRC? MR. SCHOFER: Actually, we considered it both ways, whether an Agreement State would do the licensing for the NRC. MS. D'ARRIGO: Okay, I didn't get that far, I guess.

1 submit comments on from the pros and cons of whether a standard Agreement States should do this as well. 2 3 I have two questions here. I have one follow-up here on the webinar. So star 1 if you have 4 more questions on the phone, but I have a follow-up 5 from the inventory question on two checks from Gordon 6 7 Edwards. So I think the question is, you know, he 8 9 did not like your -- he did not find your first answer 10 reassuring, Tim. So he says here, does the NRC -- does this 11 independent the NRC does measuring 12 mean no radionuclide inventory? Do they take the declared 13 14 inventory on space? Hi, Gordon, this is Dave Esh. 15 MR. ESH: All of our existing facilities are in Agreement 16 17 States. And so the Agreement States fulfill that function. But I was recently on -- well, not exactly 18 19 recently, but it seems like recently on two of what we call our IMPEP reviews, where we review through our 20 21 Agreement State programs, one in the Washington and one in the state of Texas. 22 And when they receive waste, they do 23 24 independent inspections of the waste receipt process, which involves -- you know, there's waste manifests 25

that the generators have to put down what's in the waste that they're sending. And then the disposal facility has their own requirements about acceptance of the waste.

And there are exclusionary requirements like, you know, if barrel's leaking and that sort of thing. They're pretty obvious, but then, the questions you were asking about how do you determine actually what inventory is in there? That's a more challenging question, especially, what the hard to detects.

It is something that we've worked on with allowing people to use scaling factors for certain types of ways, but they have to justify their methods that they come up with for use of those scaling factors.

For some waste disposal programs, like I know within the Department of Energy, when they do waste acceptance from generators, they'll do some independent measurement and verification of the waste. And in some cases, like for waste that was sent to WIPP, when they were too uncertain about what was in the barrel, they went through a process of opening the barrels and characterizing them and determining exactly what was there.

1	So the high-level answer is, yes, you have
2	to be confident in the inventory that goes in the
3	facility, and there's a variety of different methods
4	and approaches you could use to develop that
5	confidence. And then the assessment ultimately should
6	reflect the uncertainty in that inventory because in
7	some cases, the uncertainty in the inventory may not
8	be important. In other cases, it may be very
9	important.
10	So I hope that better answers your
11	question about the inventory. For GTCC waste, because
12	it is more concentrated, and there could be high
13	concentrations of transuranics, the approaches to
14	characterize that waste and accept it may need to be
15	more rigorous.
16	But that would either come out in say if
17	we developed guidance, or if we did a rulemaking, we
18	would look at whether we need more robust criteria
19	associated with waste acceptance and characterization.
20	MS. LOPAS: Okay. Let me get to this last
21	question on the webinar. Star one, for folks on the
22	phone, to get some questions in on the phone.
23	The conversation this is from Jeff
24	Burright. He says, the conversation today seems to

stress the need for site-specific analysis, i.e., a

1 model rather than prescriptive end states for disposal based on waste longevity or concentration. 2 3 Am I understanding correctly that big 4 picture when it comes to GTCC disposal model rule? If 5 you give up authority to the states for making a GTCC decision, how will you verify that the models used are 6 7 good enough? Will NRC review a state's decision? 8 MCCARTIN: Well, regardless of any 9 model used, there has to be a basis for the validity 10 of the models and the inputs, et cetera. you're correct in the assumption -- and the analysis 11 12 has to be done. But it also has to be done right. And that's part of the review process in terms of --13 14 and this is where, I mean, if we're the regulator, we 15 would certainly do that review. Dave Esh talked about, there's 16 17 impact process where we do go in and look at how Agreement States are operating, and that's a way for 18 19 us to look at their process. We would not -- as best I understand it, but I leave it for others, I mean, we 20 don't go in and do a second regulatory review. 21 But if their program is appropriate, then 22 there is an understanding that the right decisions are 23 made. 24 This is Dave. I'll add to that 25 MR. ESH:

because I don't know if Tim's done an impact in a while. Whenever we do those, we'll do vertical and horizontal slices of the technical work that the state has done. So we may ask to see their -- what they reviewed and how they reviewed it, what guidance they used, if they were looking at a particular model, you know, computer files. We may look at those computer files. We may look at their spreadsheets that they used. All of that goes into the technical -- our technical assessment of their licensing review.

And yeah, it's not as rigorous as if we did the licensing review ourselves because this is a shorter-term activity, it's trying to assess the program. But it isn't a matter of that we're just putting checks on a checklist and saying, okay, you see that they have a document, and we don't look at the details in the document. We do to the amount that we can in the scope of one of those reviews. We do review their documents and how they made their determination that the materials that submitted to them were satisfactory or not satisfactory.

MS. LOPAS: All right. I'm going to check in on the phone. Lorraine, do we have any questions on the phone?

OPERATOR: There is some question. The

1	name was not it was not recorded. But your line is
2	open.
3	MS. LOPAS: Hi, is somebody on the phone?
4	All right, you may be on mute. Give it a
5	whirl. Maybe put yourself on mute one more time.
6	All right, Lorraine, you might have to
7	delete that one.
8	OPERATOR: All right, I'll go ahead and
9	clear it.
10	MS. LOPAS: Okay. So R1, if you want to
11	ask a question, I have one more question here in the
12	webinar. So this question from is Karen Hadden again.
13	She says, please discuss what containers
14	would be used for shipping GTCC and GTCC-like waste?
15	And what doses to the public would be from routine
16	shipments and from stops during and from truck and
17	rail transport?
18	MR. MCCARTIN: Well, it's Tim McCartin.
19	I'm not a transportation expert. And this Reg Basis
20	is about disposal, but there are approved containers
21	that limit the exposure that would be received by any
22	member of the public either while it's stopped in
23	traffic or at any other particular stop and during
24	transport.
25	We can get back to them if they want what

1	the regulatory requirements are for the dose limits,
2	but those requirements there are different packages
3	out there up to and including packages that are used
4	for spent nuclear fuel that keep doses to a very so
5	there's not a I'm not aware of any constraint that
6	a package isn't available that could meet the
7	transportation requirements.
8	But what exact package that would be I
9	we would have to talk to the transportation people.
10	MS. LOPAS: All right, Karen, I'm sending
11	you a message. If you want a specific response to
12	this, maybe from one of the transportation folks that
13	we know, send me your email here, and I'll get your
14	email. Maybe they can get in touch with you to help
15	you understand.
16	MR. MCCARTIN: The one thing I can say, I
17	know in DOE's FEIS, I believe it is a Type B package
18	that they said the GTCC would be transported in.
19	Now, because I'm not a transportation
20	person, Type B has a very specific meaning in the
21	transportation regulations and requirements. But, you
22	know, I'm not prepared to explain exactly what that
23	means.
24	MS. LOPAS: Okay. All right. So, Karen,
25	just send a message here. If we end the webinar

1	before you end up sending me your email, you can also
2	send an email to Cardelia and/or Kim. And their
3	contact information is in the presentation, and I'll
4	bring that up right now.
5	Okay. So let's do a final call here. I
6	don't have any other questions on the webinar. So
7	final call for webinar questions and final call here
8	for questions on the phone. So star 1 on the phone.
9	Lorraine, do we have anybody right now on
10	the phone?
11	OPERATOR: I'm showing no questions at
12	this time.
13	MS. LOPAS: Okay. Why don't we while
14	we wait for those last couple questions to come in if
15	there are some, Cardelia or Tim or Trish, does anybody
16	have anything they want to follow up either on the
17	comment period or any other closing remarks?
18	MS. HOLAHAN: Pennsylvania mentioned that
19	they wanted an extension, you know, put it in writing,
20	and, you know, we'll consider it.
21	MS. LOPAS: Okay.
22	MS. HOLAHAN: And this a fresh start.
23	MS. LOPAS: Yes.
24	MS. HOLAHAN: And I would just say, you
25	know, we've had a very fervent conversation here

1	today. We've had a lot of questions. Sometimes we
2	can't always get to the breadth or depth of answering
3	some of your questions during these kinds of
4	encounters. I really want to go back and say, please,
5	put your comments in writing, and put the docket
6	number on there. That way your question does not
7	and comments do not get lost. And we will have a
8	better opportunity to review and evaluate your
9	comments and questions.
10	So in doing that, you're helping us, and
11	we are helping you, and we create a win-win for
12	everyone.
13	And this is Trish again. I'd like to
14	thank everybody for their participation, and the staff
15	here, especially to make it a meaningful dialogue.
16	MS. LOPAS: Okay. Let's see. Lorraine,
17	did we have anybody pop on the line during that time?
18	OPERATOR: Yes, we did. Give me one
19	moment, please.
20	It looks like their name was not recorded.
21	But your line is open. Just go ahead and speak out.
22	MR. CAMPER: Hello, can you hear me? This
23	is Larry Camper.
24	MS. LOPAS: Hi, Larry, yes.
25	MR. CAMPER: Can you hear me?

1 Hi, how are you? First of all, thank you, staff, for your hard work today, very good job, thank 2 3 you. 4 I'd like to make one comment and then ask 5 a question. I think it's very important for everyone listening in to understand that currently, TRU waste 6 7 in excess of 100 nanocuries per gram is in fact, 8 orphan waste. If it's not cited within the tables, 9 there's no place for it to go. There's a large inventory of GTCC waste today, 10 and it increasing. 11 And I think what we should all do is look 12 carefully at the additional requirements that the 13 14 staff is citing that would be added to Part 61 to 15 address the disposal of GTCC waste if in fact a 16 rulemaking proceeds. 17 That's the comment. The question that I have is I'd like you to refer to table 3-1, and then 18 19 in turn, table 3-4. 20 And the question is this, I know that most of the remote-handled waste from West Valley has been 21 deemed to be suitable for near-surface disposal with 22 the exception of 540 cubic meters of waste identified 23 24 as West Valley decontamination of NPPB, which staff included -- exceeded 10,000 nanocuries per gram. 25

1	Can you speak a bit more as to the
2	radionuclides and amounts that led you to that
3	conclusion and therefore the conclusion that it was
4	not suitable for near-surface disposal? Thank you.
5	MR. MCCARTIN: Yes, in that particular
6	situation, decontamination activities that are going
7	on at West Valley of the main plant processes, a
8	processing building. And I will my understanding,
9	and I'm looking through to confirm, but it's americium
LO	and plutonium.
L1	MR. CAMPER: Americium-241, 41.
L2	MR. MCCARTIN: Yeah. Americium-241 is 41
L3	of the nanocuries. And I think the other approximate
L4	half of the curie amount is plutonium.
L5	And so, it's those two, but I think that's
L6	what you're looking for.
L7	MR. CAMPER: Tim, thank you for that. Is
L8	there a specific place where there's inventory amounts
L9	are cited that I could turn to in the analysis? Or
20	better yet within the DOE FEIS?
21	MS. LOPAS: Repeat that, Larry. Is there
22	a specific
23	MR. CAMPER: Is there a specific place
24	where one can look at the inventory the amount of
25	the americium and plutonium either within this impact

1	analysis or DOE FEIS?
2	MR. MCCARTIN: Well, certainly well,
3	for the 17 waste streams, you won't you could get
4	it out of the FEIS, but it would be pretty difficult.
5	If you go to the document that's
6	referenced, the NRC 2019, there is an appendix that
7	gives the inventory for each one of the 17 waste
8	streams. And in there you will see and because of
9	the 17 I'm looking real quick I think, A-6.
10	MR. CAMPER: Tim is that the technical
11	analysis document cited in Appendix B?
12	MR. MCCARTIN: Yes.
13	MR. CAMPER: Okay, very good.
14	MR. MCCARTIN: And there's an Appendix A
15	that has all of them. Yeah, and it's Table A-6.
16	MR. CAMPER: Yeah, that's the document
17	entitled, technical analyses of the hazards and
18	disposal of greater-than-class C waste, NRC 2019
19	referenced on B-1 of Appendix D, is that correct?
20	MR. MCCARTIN: Correct.
21	MR. CAMPER: And that's where you'll find
22	more detail as to the inventory that lists that
23	inclusion, right?
24	MR. MCCARTIN: Yes.
25	MR. CAMPER: Okay. Great. Thank you.

1 MS. LOPAS: Okay. Lorraine, do we have any other questions? 2 Yes, our next question. 3 OPERATOR: The 4 name was recorded as Concerned Citizens for Nuclear 5 Safety. Your line is now open. Thank you. My name is Joni 6 MS. ARENDS: 7 Arends, and I'm with Concerned Citizens for Nuclear 8 Safety based in Santa Fe. I thought I heard earlier 9 that this will be transcribed. And I wanted to 10 understand when the transcription would be available? MS. LOPAS: Cardelia, will the transcripts 11 be publicly available? 12 MS. Yes, we will give 13 MAUPIN: 14 transcriber I think they it takes probably seven days 15 to get it back to us. And we would -- we have a 16 public website on GTCC, and we can post it there. And 17 we can also probably post it on our docket as well, so it'll be easy access. 18 19 MS. ARENDS: Oh, thank you so much. then I have another question based on the previous 20 Is it possible -- you described throughout 21 the webinar about the 17 different waste streams. 22 I'm concerned now that you're saying in answer to the 23 24 previous question, it's going to be really hard to

I think it's really important for

reconstruct that.

1 NRDC -- or NRC to provide references for each page or a reference for the 17 different waste streams based 2 3 on the final EIS for GTCC. MR. MCCARTIN: Well, okay. I'm not sure 4 5 -- maybe I -- in terms of reconstructing, you would 6 have -- you know, the information is in the FEIS. 7 We're the ones that took that information 8 distributed to 17 waste streams. 9 Those 17 waste streams are presented in 10 the NRC 2019 document in an appendix. Each waste stream has a full listing of the inventory et cetera. 11 Now, what I was saying is if you go to 12 DOE's FEIS, you are not going to be 17 waste streams. 13 14 I can go back and recreate exactly -- okay, this is 15 that one, this is this, and pull it out, but it's not the easiest thing to do because it took me a while to 16 17 do that. But I mean it is possible. Anyone who wants to know, I can show 18 19 exactly where I got that waste stream and how I did But for simplicity, if you want to know the 17 20 waste streams, they are every -- each one of them is 21 explained and described in the appendix of 22 document. 23 24 MS. ARENDS: In the appendix of the NRC 2019 document? 25

1 MR. MCCARTIN: Correct. 2 MS. ARENDS: Okay, great. 3 MR. MCCARTIN: Appendix A. Each one of 4 them is there. But I will say -- if there's one thing 5 I have to say is that what the 17 waste streams are very good at, in my opinion, which having developed 6 7 it, I guess I'm biased, but you can see there is a wide range of variability between each of these waste 8 9 streams. 10 And so that's what we're trying to stress, that if you're going to dispose of something, you're 11 going to have to describe what you -- I'm not saying 12 these are -- they're accurate with respect to what's 13 14 in DOE's FEIS, but some of these future waste streams 15 if they're different -- whatever GTCC waste is being suggested for disposal, as has been discussed, you 16 17 need to have a basis for the inventory and analyze that inventory, and I think all we're trying to show 18 19 here is that variability is quite significant. And some of it will be much easier to 20 demonstrate safety in an inner-surface disposal 21 facility. Some will be more difficult. Some may not 22 be possible. 23 24 MS. LOPAS: I just want to clarify here,

This document that lists the waste stream is

Tim.

1 this an appendix or is this a reference in appendix to the Reg Basis? 2 3 MR. MCCARTIN: It's a reference --MS. LOPAS: Okay. 4 5 MR. MCCARTIN: -- in the Reg Basis. 6 MS. LOPAS: Okay. Is it the ML number? 7 Okay, so you'd have to go to ADAMS, folks. 8 And so that ML number, if you're interested, 9 So if you are familiar -- sorry, ML19162A259. 10 ahead. Do you need me to repeat? 11 MS. ARENDS: Ι appreciate the 12 No, reference. As a state that is being targeted or being 13 14 from a state that's being targeted for this waste 15 I think the more specificity that you can disposal. 16 provide now with regard to the variability of the 17 waste -- the 17 waste streams, and the volume that you're anticipating will be very important, especially 18 19 if we move down this road. Right, and like I said, 20 MR. MCCARTIN: that reference is Appendix B reference list in the Req 21 Basis has this NRC 2019 document, but I would refer 22 you to table 3-3 in the Reg Basis, which does -- is a 23 24 table that gives each of the waste streams according

to the transuranics concentrations with half-lives

greater than 55 years.

And the volume. And so, if you, you know -- as we have said the transuranic waste pose some unique issues for the intruder, for operational hazards. And you can see there the kinds of volumes, and as you go up the table from bottom to up, the concentrations of transuranics are increasing.

And that was one place where we're trying to give people perspective of the variation that goes from zero actually for large sealed sources, which is just cesium-137, which is not a transuranic, which is why it's zero, all the way up to 85,900 nanocuries per gram.

So you can see -- that to me is one of the better tables in the Reg Basis that gives a sense of the volumes and the hazards based on the concentrations of transuranics.

MS. LOPAS: Okay, I have one more comment here that I'm just going to read from Karen Hadden.

And Karen I'm going to read it aloud, but I also -- I think you know that you should submit this in writing.

So comment -- Karen says, geologic disposal is needed for GTCC and GTCC-like waste. SEED Coalition, the organization I represent, does not advocate for disposal of either the WIPP Site or Yucca

1 Mountain, but shallow burial up to 120 feet deep is not appropriate as laid out in the generic EIS. 2 3 site-specific EIS is needed for the WCS site. So thank you, Karen, for that comment, but 4 5 make sure that you get that comment in writing by the September 20th deadline on nrc.gov or the rulemaking 6 7 email. 8 Lorraine, do we have any other comments on 9 the phone? Are you there, Lorraine? 10 We can't hear you, Lorraine. 11 Diane, your line is open. 12 OPERATOR: Thank you. I just wanted 13 MS. D'ARRIGO: 14 support Pennsylvania's request also an 15 extension on the comment period on this. There's 16 probably really not a need to rush it. 17 It's been a long time. And I'm for a long comment's extension. 18 19 MS. MAUPIN: Okay, thank you. And going back to what you said earlier, if we could get those 20 kind of comments that you want to come -- extension 21 period extended in sooner rather than later because we 22 would have to basically do another Federal Register 23 24 Notice to extend it. And we would have to discuss this with, 25

1 you know, our management here. So the sooner we can get those kind of comments in writing, we can, you 2 3 know, consider them and take the appropriate action as 4 soon as possible. 5 MS. LOPAS: All right. Lorraine, there any other comments on the phone? 6 7 OPERATOR: Yes, Larry Camper, your line is 8 open. Hi, Larry. 9 MS. LOPAS: Yes, hi, can you hear me? 10 MR. CAMPER: MS. LOPAS: We can. 11 Oh, good. Thank you. In 12 MR. CAMPER: listening to some of the questions that are being 13 14 asked, particularly from concerned stakeholders in 15 Texas, I would draw to everyone's attention to the 16 fact that the NRC staff also did a prior analysis 17 around the questions for GTCC disposal. And I think you can find a lot of very useful information in 18 19 Enclosure 2 to SECY-15-0094. It's entitled, technical considerations 20 associated with greater than Class C low-level 21 radioactive waste disposal and qualitative examination 22 of disposal challenges. And I think that that 23 24 information, which is rather extensive coupled with

the work that's done in the current Reg Basis document

1	can also serve to answer some of your questions about
2	the disposal of GTCC waste, and in turn, the kinds of
3	changes that the staff is proposing that if a
4	rulemaking were to proceed.
5	So I think that could be useful
6	information for background reading as well. Thank
7	you.
8	MS. LOPAS: Okay. Thank you.
9	OPERATOR: There are no further questions
10	in queue at this time.
11	MS. LOPAS: Okay. All right everybody,
12	with that we are going to end the webinar. I do have
13	one follow-up that I will get from Karen Hadden to
14	Cardelia regarding transportation, but please give
15	your comments in by September 20th. If you have a
16	request to extend the comment period, please get that
17	in ASAP. You can email that to the rulemaking email
18	real quickly.
19	And so with that, we will end today's
20	webinar. Thanks, everybody for your participation,
21	and have a great day.
22	And court reporter, we're going to stay on
23	the line for you. So we will hang on.
24	(Whereupon, the above-entitled matter went
25	off the record at 3:28 p.m.)